SERVING STUDENTS LEARNING ENGLISH AS A SECOND LANGUAGE: A GUIDE FOR VERMONT EDUCATORS

TABLE OF CONTENTS

Message from Vermont Commissioner of Education	i
Message from Dean of UVM College of Education	ii
Acknowledgements	iii
Introduction	iv
List of Common Acronyms	vi
I. Legal Requirements for Serving Students with Limited English Profic	iency
Education Rights & Obligations	1
Appendix A	
Resources on Legal Requirements	Appendix A 14
II. Second Language Acquisition and Cultural Diversity	
Second Language Acquisition	
Parental and Home Language Community Involvement Plan	Appendix B 26
Resources on Second Language Acquisition	
Resources for Multicultural Education	
III. Program Planning and Development	
Commissioners Memo ESL Coordination Team(s) Development of a Policy and Procedures Implementation of Policy and Procedures at School Level Monitoring of District Policies and Procedures	
Appendix C	
TESOL Standards: Ensuring Access to Quality Education for Language Minority Students (9/92) TESOL Statement on the Education of K-12	
Language Minority Students in the United States	Appendix C 44

III. Program Planning and Development (continued)

Secondary Teachers in the United States	Annendiy C 4	1
English as a Second Language (ESL)	Appendix C 4	1
Policy and Procedures Checklist	Appendix C 45	5
IV. Interactive Guides		
Recommended Steps for Serving ESL Students (Flowchart)	48	8
Appendix D		
Guide for Writing District ESL Policy & Procedures		1
V. STEP ONE: Identification of Non-English Language Background ((NELB) Students	
Primary/Home Language Survey: New Enrollees	60	6
District-wide Primary/Home Language Survey: Previously Enrolled Students	dents 67	7
Appendix E		
Primary/Home Language Survey	Appendix F 69	9
Resources for Working with an Interpreter/Translator	Appendix E 70	0
VI. STEP TWO: Screening of NELB Students		
Language Proficiency Levels		3
Review of school records and available test scores		5
Formal Interview		
Health/Special Needs	/S	J
Appendix F		
Screening Form for NELB Students	Appendix F 84	4
VII. STEP THREE: Initial Assessment of NELB Students for Placement	Classification and	
General Guidelines for Initial Assessment	89	9
Areas of Assessment	92	2
Initial Assessment of English Language Proficiency	93	3 a
Initial Assessment of Academic Knowledge & Skills for	Jo	J
Instructional Placement		2
Appendix G		
Assessment Plan Outline		
Initial Assessment Record Form		
Resources for Assessment	Appendix G 11 ⁴	4

VIII. STEP FOUR: Placement and Provision of Appropriate Services

Instructional Placement and Planning Procedures	. 120
Guidelines and Resources for Placement and Provision of	
Appropriate Instructional and Support Services	
Transition Period	
Equal Access to All Educational Programs	. 125
Appropriate Instructional and Support Services	. 126
Alternative Language Instructional Program	
Content Area Instruction	. 139
Acculturation or Counseling Services	. 144
Vocational Instruction	. 146
Special Needs Services or Accommodations	. 147
Adjunct Support Services	. 148
Appendix H	
Individualized Instructional PlanAppendix H	
Seven Ways ESL and Mainstream Teachers Can Work Together	154
Non-English Language Background (NELB) Student UpdateAppendix H	156
What All ESL Students Should KnowAppendix H	
Resources for Language Development Programs	160
Resources for Content Area Instruction	165
Resources for Acculturation & CounselingAppendix H	168
IX. STEP FIVE: Monitoring and Guiding Student Progress & Program Effectiveness	
Monitoring of English Language & Academic Development	. 171
Determining When to Exit Students From Services	. 177
Post-Service Monitoring to Ensure Successful Transition	
into the Regular Instructional Program	. 181
Program Evaluation	
Appendix I	
Resources for Program Evaluation	184

MESSAGE FROM RICHARD P. MILLS, COMMISSIONER OF EDUCATION

I am pleased to introduce *Serving Students Learning English as a Second Language* to the Vermont education community. Over the past ten years, the linguistic minority population in Vermont grew at almost four times the population of the rest of the State. As a result, school districts across the State are experiencing an increase in students who are in need of English as Second Language (ESL) services. In 1970, the United States Department of Education issued a Memorandum to all school districts which stated (in part):

Where inability to speak and understand the English language excludes national origin minority-group children from effective participation in the educational program offered by a school district, the district must take affirmative steps to rectify the language deficiency in order to open its instructional program to these students.

The purpose of this guide is to provide school districts with the resources necessary to set up ESL programs that will provide equal educational opportunities to these students. The guide covers Legal Requirements, Second Language Acquisition and Cultural Diversity, Program Planning and Development, Identification, Screening, Assessment, Placement and Provision of Appropriate Services, and Monitoring and Guiding Student Progress and Program Effectiveness. I think you will find it to be an invaluable resource as we work together to provide all Vermont students with high skills--no exceptions, no excuses.

Letter Not Available

ACKNOWLEDGEMENTS

I owe thanks to a great many people for their assistance in one way or another with this project. I would like to express my appreciation to Bob Parker for his generosity in letting me borrow from training materials he has developed as a consultant for the New England Multifunctional Resource Center. I am particularly grateful to Alicia Daniel, my wife, and Maureen Brown, my colleague, for their help in reviewing the content and form of the guide over many months. Marilyn Muirhead of the Evaluation Assistance Center-East provided many hours of valuable phone consultations and expertise, as well as resources. Karen Richards at the Vermont Department of Education, Jean Kiedaisch at the University of Vermont Writing Center, ESL consultant Caroline Linse, and ESL teachers Sue Blethen and Jan Abbott also took time to review the final draft and give their written comments. Sue Biggam at the State Department of Education gave important suggestions with her knowledge of assessment. Two organizations--Teachers of English to Speakers of Other Languages and the Center for Applied Linguistics--were especially attentive as I searched for information and contacts in the field.

And now, to the production stage. Sherry Boardman's hard work and computer skills have been a real godsend. For the wonderful artwork on the cover, I thank Burlington artist Bonnie Acker. Finally, without the support of the other Language and Cultural Affairs Program staff, including Director Jerry Robinson, Aida Cases and Marisha Kazeniac, completion of this guide would have been impossible.

And to all you who are not mentioned individually but have helped in small ways with this project, you know who you are and I thank you.

INTRODUCTION

Awareness is growing among educators in Vermont that students learning English as a Second Language (ESL) bring to schools diverse linguistic, cultural, educational, and personal experiences and, therefore, open a window for us into other parts of the world. As more teachers, administrators, and other educators experience firsthand what it means to teach ESL students, we also discover what these students can teach us. More than 1600 students in Vermont schools have a primary (first acquired) or home language other than English. Over fifty different language groups and cultures, from Czech to Chinese, are represented in our schools. Whether your school has one student or one hundred, a staff that supports a full educational program for ESL students can make a difference in a child's life--now and for years to come. In turn, ESL students enrich the classroom and school environment with their uniqueness and model linguistic and cultural skills we all need in an increasingly multicultural society.

If you have ever had ESL students in your classroom or school, you know the challenge of providing them a high quality education. This guide was written with people like you in mind! It is also written for the dozens of people who will be involved in educating ESL students for the first time this year. The Vermont Department of Education's commitment to seeing that ESL students statewide have equal access to meaningful education has also been a strong motivating force behind this guide.

This year marks the twentieth anniversary of the Lau decision, the landmark Supreme Court ruling which for the first time defined the right of language minority students to meaningful education. This guide is organized according to a set of legally required obligations, which grew out of a genuine public concern that education be equally available to *all* children. Readers can follow Steps One through Five and find specific information relating to each requirement.

In addition to stating legal requirements, this guide is designed to:

- Familiarize district or school-based teams with major language, cultural, and educational issues of ESL students in Vermont:
- Highlight resources for program development including articles and lists of organizations and reference materials;
- Include reproducible forms which teams can use to gather valuable student information and to create effective educational programs;
- Provide interactive guides as hands-on tools for ESL Coordination Teams, (i.e., Flowchart and Guide for Writing a Policy and Procedures).

Finally, it is not expected that this guide will answer every question or concern. It is meant to stimulate discussion about how we as individuals, schools, state organizations, and communities can work together to discover new and better ways to educate ESL students. Part of this discovery is opening our hearts, our minds and our classrooms to the many ways we can learn from them.

As you work with ESL students in your classrooms using this guide, you will no doubt discover ways to improve it. Your comments and suggestions are appreciated and will assist in updates and revisions. The Language and Cultural Affairs Program staff looks forward to working with your school/district as a resource in designing quality educational services for ESL students.

Jim McCobb

COMMON ACRONYMS

ESL TERMS

BICS Basic Interpersonal Communication Skills
CALP Cognitive Academic Language Proficiency

ESL English as a Second Language

ESOL English to Speakers of Other Languages

FEP Fluent English Proficiency

L1 Primary (First Acquired) Language

L2 Second Language

LEP Limited English Proficiency

NELB Non-English Language Background

NEP Non-English Proficiency

TEP Transitional English Proficiency

ORGANIZATIONS

CCSSO Council of Chief State School Officers
 CHIME Clearinghouse for Immigrant Education
 EAC-EAST Evaluation Assistance Center/East
 LCAP Language and Cultural Affairs Program

LEA Local Education Agency

META Multicultural Education, Training and AdvocacyMRC Multifunctional Resource Center (New England)

NAAPAE National Association of Asian and Pacific American Education

NABE National Association for Bilingual Education
 NCAS National Coalition of Advocates for Students
 NCBE National Clearinghouse for Bilingual Education

NCRCDSLL National Center for Research on Cultural Diversity and Second Language

Learning

NECME Northeast Consortium for Multicultural Education

NMCI National Multicultural Institute

NNETESOL Northern New England Teachers of English to Speakers of Other Languages

OCR Office for Civil Rights

SDE State Department of Education

TESOL Teachers of English to Speakers of Other Languages

ESL TESTS

IPT Idea Proficiency Test

LAB Language Assessment BatteryLAS Language Assessment Scales

SLEP Secondary Level English Proficiency Test